

Application for Funding Assistance

Florida Department of Law Enforcement
Justice Assistance Grant - County-wide

Step 5: Subgrant Recipient Information
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Subgrant Recipient

Organization Name: City of Clearwater
County: Pinellas

Chief Official

Name: George Cretekos
Title: Mayor
Address: Post Office Box 4748
City: Clearwater
State: FL **Zip:** 33758-4748
Phone: 727-562-4050 **Ext:**
Fax: 727-562-4052
Email: George.Cretekos@MyClearwater.com

Chief Financial Officer

Name: Jay Ravins
Title: Chief Financial Officer
Address: Post Office Box 4748
City: Clearwater
State: FL **Zip:** 33758-4748
Phone: 727-562-4538 **Ext:**
Fax: 727-562-4535
Email: Jay.Ravins@MyClearwater.com

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Implementing Agency

Organization Name: City of Clearwater Police Department
County: Pinellas

Chief Official

Name: Daniel Slaughter
Title: Chief of Police
Address: 645 Pierce Street
City: Clearwater
State: FL **Zip:** 33756-5495
Phone: 727-562-4343 **Ext:**
Fax: 727-562-4339
Email: Daniel.Slaughter@MyClearwater.com

Project Director

Name: David Dalton
Title: Major
Address: 645 Pierce Street
City: Clearwater
State: FL **Zip:** 33756-5400
Phone: 727-562-4299 **Ext:**
Fax:
Email: David.Dalton@myclearwater.com

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Submitted: 10/1/2017

General Project Information

Project Title: CITY OF CLEARWATER MENTAL HEALTH CHECK TEAM
Subgrant Recipient: City of Clearwater
Implementing Agency: City of Clearwater Police Department
Project Start Date: 10/1/2017 **End Date:** 9/30/2018

Problem Identification

Clearwater Police Department (CPD) officers are often the first point of contact for individuals struggling with diagnosed and un-diagnosed mental health conditions in the City of Clearwater. In many instances, officers encounter the same individuals time and time again. These encounters can become volatile at times, with the threat of harm to both the officer and the person in crisis. In an effort to reduce the number of these law enforcement encounters that often end in arrest, and connect these individuals with the appropriate mental health resources, CPD -- in partnership with Directions for Living (Directions) -- will establish the Mental Health Check Team (MHCT) Project.

According to the National Alliance on Mental Illness (NAMI), one in five Americans is affected by mental illness in a given year. An individual who is in the midst of a mental health crisis will no doubt find that the first responder to calls for assistance is a police officer. These encounters with law enforcement unfortunately sometimes end with the individual being arrested and jailed. The Stepping Up Initiative, whose mission is to reduce the number of people with mental illnesses in jail, estimates that 2 million people with serious mental illness are admitted to jails across the country each year. These individuals are much more likely to stay in jail longer and have a higher rate of being incarcerated again in the future than those not affected by mental illness. The financial and human cost of the criminalization of mental illness is staggering.

At Pinellas County Jail, it costs approximately \$125 per night to house jail inmates. According to Miami-Dade County Judge Steve Leifman, one of the nation's foremost authorities on the criminalization of mental illness, people with mental illnesses in this country will be jailed four to eight times longer than someone without a mental illness. This can be due to the person's inability to understand and obey jailhouse rules or the long period of time that he is awaiting transfer to a psychiatric hospital. Here in Pinellas County, it is easy to see how quickly the cost of incarceration for the mentally ill can escalate.

According to the World Health Organization, jails are hardly the ideal environment for anyone suffering from a mental illness. The very nature of a jail is certain to have a negative impact on anyone's mental health, but particularly on one who is already struggling with mental illness. Some of the challenges for the mentally ill in jail include overcrowding, violence, noise, enforced solitude, lack of privacy, lack of meaningful activity, isolation from social networks, and inadequate health services, especially mental health services.

Mentally ill inmates are also much more likely to commit suicide while incarcerated. According to the Bureau of Justice Statistics, suicide has been the leading cause of death in jails every year since 2000. In 2013, a third (34%) of jail inmate deaths were

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due to suicide. The suicide rate increased 14%, from 40 suicides per 100,000 jail inmates in 2012 to 46 per 100,000 in 2013. These numbers are absolutely unacceptable in a compassionate society.

In Clearwater, the mentally ill have presented a real challenge for the CPD and its officers over the years. Sadly, Clearwater police officers regularly deal with a tremendous number of calls for service involving people with mental health issues. CPD currently averages over 900 such calls for service per year. Clearwater has a homeless population that suffers from a disproportionate level of mental health problems. In addition, CPD officers are often called to private residences, in various locations throughout the city, to deal with someone struggling with mental health issues or in the midst of a mental health crisis. Mental illness does not discriminate - the people that CPD officers deal with are individuals from a variety of economic, educational, racial and social backgrounds.

There are a significant number of mentally ill persons in Clearwater who precipitate repeated calls for service, causing a huge drain on police resources. CPD is often called multiple times to respond to the same individual. Each of these encounters has the potential to become volatile, as the person may become agitated and resist any attempts of assistance. This can result in officers needing to resort to use of force or in extreme circumstances, SWAT team call-out, in order to compel the individual to submit to an involuntary mental health examination (Baker Act). Neither of these options is in the best interests of police or the individual in crisis, with a tremendous risk of injury to everyone involved.

CPD has always been in the forefront of proactive community policing and is committed to addressing the challenges presented by the mentally ill in Clearwater. Currently 90% of all sworn CPD officers have undergone Crisis Intervention Training (CIT) training, with the goal of having 100% of the department trained. This project is being proposed in order to reduce overall encounters between Clearwater police and those with mental health issues experiencing a mental health crisis and to divert these individuals to mental health services rather than jail. CPD realizes that mental illness is just that - an illness. By partnering with the mental health experts at Directions, CPD aims to proactively engage individuals who are high utilizers of police services due to mental health issues in an attempt to intervene before they experience a mental health crisis and thereby reduce the incidents that police will need to use force against a person suffering from mental illness. Without the implementation of this project, a segment of Clearwater's mentally ill population will continue to draw on police resources and some of those individuals could end up in jail rather than receiving the treatment they need. They and CPD officers will be far more likely to encounter a dangerous, and perhaps deadly, situation.

Project Summary (Scope of Work)

In an effort to reduce the number of law enforcement encounters and to connect mentally ill individuals with the appropriate mental health resources, CPD and Directions will establish the Mental Health Check Team (MHCT). The MHCT will be coordinated by a Clearwater police sergeant and comprised of sworn Clearwater CIT trainer officers who are current members of the Hostage Negotiations Team, as well as a Directions Mental Health Navigator. The MHCT will work in partnership to make regular contact with individuals who have received law enforcement responses in the past related to mental health issues.

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CPD will contract with Directions for the provision of Mental Health Navigators for an hourly rate of \$65. Directions will provide priority access to mental health services for those individuals who are linked to services by the MHCT. Directions will also provide uniform attire for the Navigator to ensure they are easily identified as Directions staff by the person experiencing a mental health crisis.

CPD's Crime Analysis Unit will establish a list of individuals who may benefit from this type of engagement based on an analysis of calls for service. The MHCT sergeant and Mental Health Navigators will meet monthly to review the list for eligibility. Input from law enforcement and the Mental Health Navigators will be considered in determining which individuals should be engaged and in what priority. Some of the factors to be considered are:

- * Two or more (Baker Act) BA-52 calls within previous 12 months;
- * Any Violent or Armed Emotionally Disturbed Person (EDP) calls for service within the previous 12 months;
- * Two or more EDP calls within the previous 12 months; and
- * Prior relationship or engagement with Directions.

Once the individuals have been selected to be part of this project, the MHCT will attempt to make monthly contact with and engage those individuals who have been identified as having frequent or potentially volatile encounters with law enforcement as a result of their mental health condition. The team will attempt to contact the individuals for the purpose of engagement, evaluation, and referral to the appropriate resources. The team anticipates contacting 12 individuals per month, twice per month.

A positive, non-threatening approach is a critical aspect of engagement of the mentally ill. For this reason, sworn MHCT members will wear the Hostage Negotiator uniform consisting of a polo style shirt and khaki pants. While this approach is important, it should never compromise officer safety. MHCT officers should always use appropriate officer safety practices during the approach and encounters with these individuals. A ballistic vest and duty belt with attendant equipment and radio are mandatory. The civilian Directions Navigator will be provided a ballistic vest for use at his/her discretion.

The MHCT will make two attempts to contact individuals who have been identified as potential project participants. The MHCT will explain the purpose of the project and attempt to have the individual voluntarily participate in the engagement and referral process. If the individual refuses to communicate or participate, a second attempt will be made the following month. If the MHCT is unsuccessful in convincing the individual to participate after two attempts, the person will be removed from the contact list. If successful, the MHCT will ask the individual to sign a medical release and participation form to be maintained by Directions. The individual will be provided instructions and contact information for engaging directly with Directions.

MHCT officers will notify the CPD communication center via the radio to advise that the team is conducting a "welfare check" when contacting these individuals and provide the location. In order to ensure full compliance with the Health Insurance Portability and Accountability Act (HIPPA), MHCT officers will not document or maintain any information pertaining to the individual contacted. They will merely clear the welfare check with one of the following comments without making reference

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to the individual's medical/psychological condition or diagnosis:

- * MHCT No-contact with (Name of individual)
- * MHCT (Name of individual) agreed to assistance
- * MHCT (Name of individual) refused assistance

An information or police report related to the contact will only be created in instances where law enforcement action is required (Arrest/BA-52).

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Section 2: Project Overview

Section Questions:

Question: What percentage of the total cost of this project is being funded by sources other than this award?

Answer: 0

Question: What is the name of the jurisdiction(s) your agency provides service to. (e.g., City of Miami, Orange County, State of Florida)

Answer: City of Clearwater

Question: What is the address of the location being used to provide services for this project?

Answer: Clearwater Police Department
645 Pierce Street
Clearwater, Florida 33756

Question: Describe your agency. (e.g., non-profit, community based, government)

Answer: Clearwater's Mission Statement: to consistently provide effective, professional and dependable law enforcement services to every citizen, visitor, and business within the City of Clearwater.

The Clearwater Police Department (CPD) is the third largest law enforcement agency in Pinellas County with 238 sworn police officers and 170 civilian employees; a total of 208,982 calls for service were taken in 2016. CPD currently provides law enforcement services to a population of 109,000.

Question: Have you verified that the subgrantee has an active and current registration in SAM.gov?

Answer: Yes

Question: What is the Operating Capital Outlay threshold used by the subgrantee? If the implementing agency is a sheriff's office, indicate the sheriff's office's threshold instead.

Answer: 18,720.00

Question: Does the subgrantee receive a single grant in the amount of \$750,000 or more from the U.S. Department of Justice?

Answer: No

Question: Does the implementing agency receive a single grant in the amount of \$750,000 or more from the U.S. Department of Justice?

Answer: No

Question: In your organization's preceding completed fiscal year, did your organization (the subgrantee) receive at least (a) 80 percent or (b) \$25,000,000 of your annual gross revenues in U.S. federal contracts, subcontracts, loans, grants, subgrants, and/or cooperative agreements?

Answer: No

Question: If you answered yes above, does the public have access to information about the compensation of the executives in your organization (the subgrantee) through periodic reports filed under section 13(a) or 15(d) of

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the Securities Exchange Act of 1934 (15 U.S.C. 78m(a), 78o(d)) or section 6104 of the Internal Revenue Code of 1986? If answer to Part 1, above, was "no," answer N/A.

Answer: No

Question: What is the combined population of the jurisdiction(s) your agency provides services to (according to the 2010 census)?

Answer: 109000

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Signature of Authorized Representative

General Performance Info:

Performance Reporting Frequency: Quarterly

Prime Purpose Area: 10 - Behavioral Health

State Purpose Area: 1G - General Questions

Objectives and Measures

Objective: General Questions - General Questions for All Recipients

Measure: General 01

Will your organization be using the crimesolutions.gov website during the grant period regardless of JAG funding? Crimesolutions.gov provides information on several crime reduction and prevention programs and practices.

Goal: Yes

Measure: General 02

Will your organization be using the The National Training and Technical Assistance Center (NTTAC) during the grant period, regardless of JAG funding? The NTTAC serves as BJA's training and technical assistance center. You can find resources, tools, webinars, and TTA support on a variety of criminal justice issues and initiatives.

Goal: Yes

Measure: General 03

Will your organization be using the NCJP.org website during the grant period, regardless of JAG funding? NCJP.org contains resources to support strategic planning, program development, and implementation of evidence-based policy and practice.

Goal: Yes

Measure: General 04

Will your organization be using the Evidence-Based Policing Matrix during the grant period regardless of JAG funding? The Evidence-Based Policing Matrix provides information on evidence-based practices for law enforcement.

Goal: Yes

Measure: General 05

Will your organization be using the What Works in Reentry Clearinghouse during the grant period regardless of JAG funding? The clearinghouse provides research on the effectiveness of reentry programs and practices.

Goal: No

Measure: General 06

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Section 07 - Research to Practice

Will your organization be using Research to Practice during the grant period regardless of JAG funding? Research to Practice promotes the dissemination of research on drug courts to practitioners and policymakers.

Goal: No

Measure: General 07

Will your organization be using any other resources during the grant period regardless of JAG funding? If yes, please describe them.

Goal: The Clearwater Police Department will be utilizing internal resources to support the goals and objectives of this program.

Measure: General 08

During the grant period, will your agency conduct or sponsor (with or without JAG funds) a survey or focus group of citizens on any of the following topics? Enter all that apply from the following list: Public satisfaction with police services; public satisfaction with prosecution services; public satisfaction with public defender/indigent defense services; public satisfaction with courts; public perceptions of crime/disorder problems; personal crime experiences of citizens; none of the above; unsure/don't know.

Goal: Yes.
Public satisfaction with police services in the City of Clearwater.

Measure: General 09

During the grant period, which of the following community activities will your organization be involved in, with or without JAG funds and how often will they each occur (yearly, monthly, etc.)? Choose from the following list: Hosting community meetings; attending community meetings; distributing a newsletter, e-mail, or other bulletin; attending community events; conducting social media activities; conducting outreach to minority populations; other (please describe)

Goal: Hosting community meetings - Monthly
Attending community meetings - Weekly
Distributing newsletter, email - Weekly
Attending community events - Weekly
Social media activity - Daily
Outreach to minority populations - Weekly

Measure: General 10

Law Enforcement Agencies ONLY: In which of the following ways has your agency fostered community involvement in the last year? Enter all that apply from the following list: Citizen Review Board or other review board with citizen representation, Citizen's Police Academy, Internships for university or high school students, Volunteer Program, Auxiliary police officer program, Police Cadet Program, k-12 school programs, Youth Athletic Programs, Other (please Describe), None of the above,

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Unsure/Don't know.

Goal: Citizen's Police Academy
Internships for university and high school students
Volunteer Programs
Auxiliary and Reserve Office Programs
Youth Athletic Programs
School Resource Officer
Community Liaison Officers
Operation: Graduate

Measure: General 11

Identify the goal(s) you hope to achieve with your funding. If you have multiple goals, describe each goal separately.

Goal: Goals:
1. Reduce the number of law enforcement encounters with individuals suffering from mental illness.
2. Connect individuals suffering from mental illness with the appropriate mental health services.

Measure: General 12

Are the subrecipient and implementing agency aware that they will be required to report on the status of the identified goals during each reporting period?

Goal: Yes.

Measure: General 13

Describe any barriers you may encounter which may prevent you from achieving your identified goal(s).

Goal: Anticipated barriers include reluctance of individuals to cooperate or follow-through with mental health assessments and associated activities.

Measure: General 14

Are you aware that the Office of Criminal Justice Grants encourages recipients to report on any noteworthy accomplishments, success stories, or program results that they would like to showcase?

Goal: Yes

Measure: General 11b

What major activities are planned for each of your goals listed in question 11?

Goal: Activities of this program are ongoing and continuing, with the aim of reducing harmful contacts between law enforcement and individuals with mental illness

State Purpose Area: 5C - Consultants/Contracts

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Section 3a - Objectives and Measures

Objectives and Measures

Objective: Consultants/Contracts - Questions for all recipients using consultants/contracts.

Measure: Consultants1

Please describe what consultants/contracts will be paid for with JAG funds during the grant period. Include names, titles and areas of expertise where applicable.

Goal: CPD will contract with Directions for Living to provide the following services:

1. Provide a Mental Health Counselor to work in partnership with the Clearwater Police Department. (Schedule/Hours TBD)
2. Provide priority access to services to individuals who are being linked to services from the Mental Health Check Team.
3. Attend ongoing meetings with the Mental Health Check Team and/or Clearwater Police Department meetings as needed.

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Section 4: Financial

General Financial Info:

Note: All financial remittances will be sent to the Chief Financial Officer of the Subgrantee Organization.

Financial Reporting Frequency for this Subgrant: Quarterly

Is the subgrantee a state agency?: No

FLAIR / Vendor Number: 596000289

Budget:

Budget Category	Prime	Match	Total
Salaries and Benefits	\$0.00	\$0.00	\$0.00
Contractual Services	\$18,720.00	\$0.00	\$18,720.00
Expenses	\$0.00	\$0.00	\$0.00
Operating Capital Outlay	\$0.00	\$0.00	\$0.00
Indirect Costs	\$0.00	\$0.00	\$0.00
-- Totals --	\$18,720.00	\$0.00	\$18,720.00
Percentage	100.0	0.0	100.0

Project Generated Income:

Will the project earn project generated income (PGI)? No

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Section #4 (Financial) (K014)

Budget Narrative:

Contractual Services:

CPD will contract with Directions for Living to provide the following services:

1. Provide a Mental Health Counselor to work in partnership with the Clearwater Police Department. (Schedule/Hours TBD)
2. Provide priority access to services to individuals who are being linked to services from the Mental Health Check Team.
3. Attend ongoing meetings with the Mental Health Check Team and/or Clearwater Police Department meetings as needed.

* 12 clients will be seen twice per month for 12 months = 288 hours of services

* 288 hours of services x \$65 per hour = \$18,720

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Section 4 - Expenses

Section Questions:

Question: If the budget contains salaries and benefits, will this project result in a net personnel increase, or continue to fund a prior federally grant funded net personnel increase?

Answer: No

Question: If Expenses or Operating Capital Outlay are included in your budget, what will be the method of procurement for those items? (e.g., competitive bid, sole source, state term contract)

Answer: N/A - Contractual Services

Question: If indirect cost is included, explain the indirect cost plan. Provide documentation of approval.

Answer: N/A - Contractual Services

Question: If contractual services in the budget are based on unit costs, provide a definition and breakdown of cost for each service. Include the methodology for the unit cost plan and when it was approved.

Answer: CPD will contract with Directions for Living to provide the following services:
1. Provide a Mental Health Counselor to work in partnership with the Clearwater Police Department. (Schedule/Hours TBD)
2. Provide priority access to services to individuals who are being linked to services from the Mental Health Check Team.
3. Attend ongoing meetings with the Mental Health Check Team and/or Clearwater Police Department meetings as needed.

- * 12 clients will be seen twice per month for 12 months = 288 hours of services
- * 288 hours of services x \$65 per hour = \$18,720

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Section 5: Standard Conditions

Insert Standard Conditions Page here.

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Section 6: Signatures

In witness whereof, the parties affirm they each have read and agree to the conditions set forth in this agreement, have read and understand the agreement in its entirety and have executed this agreement by their duly authorized officers on the date, month and year set out below.

**Corrections on this page, including Strikeovers, whiteout, etc.
are not acceptable.**

**State of Florida
Department of Law Enforcement
Office of Criminal Justice Grants**

Signature: _____

Typed Name and Title: _____

Date: _____

**Subgrant Recipient
Authorizing Official of Governmental Unit
(Commission Chairman, Mayor, or Designated Representative)**

Typed Name of Subgrant Recipient: City of Clearwater

Signature: _____

Typed Name and Title: George Cretekos, Mayor

Date: _____

**Implementing Agency
Official, Administrator or Designated Representative**

Typed Name of Implementing Agency: Clearwater Police Dept.

Signature: 

Typed Name and Title: Daniel W. Slaughter, Chief of Police

Date: 9/27/18

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Section 7: Certifications and Authorizations

Insert Certifications and Authorizations here.